

SEVENTEENTH CONGRESS OF THE ]  
REPUBLIC OF THE PHILIPPINES ]  
First Regular Session ]



'16 AUG -8 P 1:38

BY: 

SENATE  
S.B. No. 994

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Introduced by SEN. WIN GATCHALIAN

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AN ACT  
ESTABLISHING THE NATIONAL TRAFFIC ENFORCEMENT AND MANAGEMENT  
CENTER, DEFINING ITS POWERS, FUNCTIONS AND DUTIES, AND  
APPROPRIATING FUNDS THEREFOR

EXPLANATORY NOTE

This bill seeks to establish the National Traffic Enforcement and Management Center. Efficient traffic enforcement is an essential element of every road safety policy; hence, the importance of a competent traffic enforcement corps cannot be underestimated. Traffic enforcers play a vital role in maintaining public order and safety in our roads. A properly trained traffic enforcer coupled with the best practices in the enforcement of traffic laws will ensure a safer road for the public particularly to motorists and pedestrians.

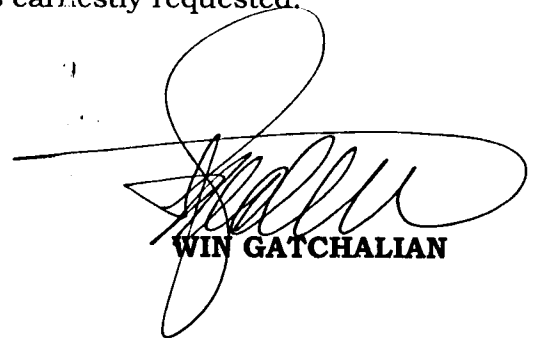
This measure intends to establish a National Traffic Enforcement and Management Center which shall have the mandate to build capacity of our traffic enforcers by providing them formal trainings and instruction in all the areas of traffic enforcement and management including enforcement, road safety, accident investigation, driver training, post-accident management, and understanding violations. The National Traffic Enforcement and Management Center shall also be responsible in educating the public about the proper observance of our traffic and road laws and in scientifically researching the causes and consequences of road

collisions and accidents as well as preparing effective systems for their analysis in order to provide remedial measures.

"The National Traffic Enforcement and Management Center shall be the primary training center for all traffic enforcement personnel in the country and a certification from the center shall be necessary for the deputization of traffic enforcement personnel of local government units."

Another important function of the National Traffic Enforcement and Management Center is to undertake road safety audits on highways and road transportation projects and traffic management schemes and to identify road risks and hazards. Developing a methodology for teaching road safety education to the public particularly to primary and tertiary students through the existing academic curriculum subjects and training the public in the basics of road traffic laws, driver education and behavior, current status of road environment and enforcement, causes and hazards which lead to road accidents shall also be done by the proposed National Traffic Enforcement and Management Center.

In view of the foregoing, approval of this Act is earnestly requested.

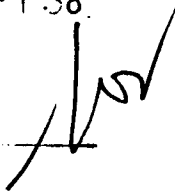


**WIN GATCHALIAN**

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*Be it enacted by the Senate and the House of Representatives of the Philippines  
in Congress assembled:*

1 SECTION 1. **Short Title.** – This Act shall be known as the “National Traffic  
2 Enforcement and Management Act.”

3 SEC 2. **National Traffic Enforcement and Management Center.** – There is  
4 hereby established a National Traffic Enforcement and Management Center,  
5 hereinafter referred to as the Traffic Center, which shall be attached to the  
6 Department of Transportation and Communications for policy and program  
7 coordination.

8 SEC. 3. **Purposes and Objectives.** – The Traffic Center shall have the  
9 following purposes and objectives:

- 10 a) To build capacity of traffic enforcers through trainings and instruction in all the  
11 areas of traffic management including road safety, enforcement, accident  
12 investigation, driver training, post-accident management, traffic engineering, and  
13 understanding violations;
- 14 b) To train personnel involved in traffic enforcement and management in analyzing  
15 accidents and accident-prone areas, potential risk parameters, speed analysis,

- 1 volume counts, study of violations and the identification of deficiencies in geometric  
2 design, road infrastructure, and engineering principles;
- 3 c) To assess the capability of traffic enforcement and management personnel of the  
4 various local government units (LGUs);
- 5 d) To scientifically research the causes and consequences of road collisions and  
6 accidents as well as prepare effective systems for their analysis in order to provide  
7 remedial measures;
- 8 e) To undertake road safety audits on highways and road transportation projects and  
9 traffic management schemes and to identify road risks and hazards;
- 10 f) To develop a module and methodology for teaching road safety education to the  
11 public particularly to primary and tertiary students through the existing academic  
12 curriculum subjects;
- 13 g) To train the public in the basics of road traffic laws, driver education and behavior,  
14 current status of road environment and enforcement, causes and hazards which lead  
15 to road accidents, and post-accident management; and
- 16 h) To perform such functions related to road traffic enforcement, education and  
17 management that will redound to the benefit of the public.

18         **SEC 4. Powers of the Traffic Center.** – The Traffic Center shall have the  
19 following powers:

- 20 a) To adopt, alter and use an official seal;
- 21 b) To collect, receive and maintain a fund or funds from government appropriations  
22 and from donations, grants, gifts, bequests, loans from domestic and foreign sources,  
23 and to apply the income and principal thereof to the promotion of its aims and  
24 purposes;
- 25 c) To own, manage and hold such real and personal property as shall be necessary  
26 for the Traffic Center's purposes;
- 27 d) In furtherance of its purpose and objectives, to extend financial assistance to, and  
28 enter into contracts of every kind and for any lawful purpose, with any person, firm,  
29 association or corporation, domestic or foreign, or others in which it has a lawful  
30 interest; and
- 31 e) In general, to do all such acts and things as may be necessary to carry into effect  
32 the provisions of this Act.

33 The administration of the Traffic Center and the exercise of its corporate powers shall  
34 be vested exclusively in its Board of Trustees.

1           SEC. 5. **The Governing Board; Manner of Appointment.** – a) Composition –  
2 The governing body of the Traffic Center shall be the Board of Trustees, hereinafter  
3 referred to as the Board, composed of the following:

- 4 1) Secretary of Transportation and Communications, as chairperson;
- 5 2) Chairperson of the Metro Manila Development Authority (MMDA), as co-  
6 chairperson;
- 7 3) Secretary of the Interior and Local Government, as member;
- 8 4) Director General of the Technical Education and Skills Development Authority  
9 (TESDA), as member;
- 10 5) Director of the National Center for Transportation Studies, as member; and
- 11 6) Two (2) private sector representatives who have distinguished themselves in their  
12 professions and in their field of specialization related to the core competency of the  
13 Traffic Center, as members.

14 The two (2) private sector representatives shall be appointed by the President of the  
15 Philippines upon recommendation of the Secretary of Transportation and  
16 Communications, in consultation with the other members of the Board.

17 b) Term of Office – The private sector representatives shall serve for a term of two (2)  
18 years from the date of appointment.

19           SEC. 6. **Powers and Duties of the Board of Trustees.** – The Board shall  
20 have the following specific powers and duties in addition to its general powers of  
21 administration and the exercise of all powers granted to the board of directors of a  
22 corporation under existing laws:

- 23 a) To promulgate rules and regulations not contrary to law as may be necessary to  
24 carry out the purposes and functions of the Traffic Center;
- 25 b) To receive and appropriate all sums as may be provided for the support of the  
26 Traffic Center in the manner it may determine, in its discretion, to carry out the  
27 purposes and functions of the Traffic Center;
- 28 c) To receive in trust legacies, gifts and donations of real and personal properties of  
29 all kinds, to administer and dispose of the same when necessary for the benefit of  
30 the Traffic Center, subject to limitations, directions and instructions of the donor, if  
31 any.

32 Such donations shall be exempt from the donor's tax and the same shall be  
33 considered as allowable deductions from the gross income in the computation of the  
34 income tax of the donor, in accordance with the provisions of the National Internal  
35 Revenue Code, as amended: Provided, That such donations shall not be disposed of,  
36 transferred or sold;

1 d) To fix fees and other necessary charges including training fees as the Board may  
2 deem proper to impose.

3 Such fees and charges, including government subsidies and other incomes generated  
4 by the Traffic Center, shall constitute a special trust fund and shall be deposited in  
5 any authorized government depository bank, and all interests that shall accrue  
6 therefrom shall form part of the same fund for the use of the Traffic Center.

7 Any provision of existing laws, rules and regulations to the contrary notwithstanding,  
8 any income generated by the Traffic Center from training fees and other charges, as  
9 well as from the operation of auxiliary services and land grants, shall be retained by  
10 the Traffic Center, and may be disbursed by the Board for instruction, research,  
11 extension, or other programs and projects of the Traffic Center.

12 If for reasons beyond its control, the Traffic Center shall not be able to pursue any  
13 project for which funds have been appropriated and allocated under its approved  
14 program of expenditures, the Board may authorize the use of said funds for any  
15 reasonable purpose which, in its discretion, may be necessary and urgent for the  
16 attainment of the objectives and goals of the Traffic Center;

17 e) To authorize the construction or repair of the buildings, equipment and other  
18 facilities, and the purchase and acquisition of real and personal properties, including  
19 necessary supplies, materials and equipment. Purchases and other transactions  
20 entered into by the Traffic Center through the Board shall be exempted from all taxes  
21 and duties;

22 f) To appoint, upon the recommendation of the Executive Director of the Traffic  
23 Center, the officials and employees of the Traffic Center in accordance with a staffing  
24 pattern duly approved by the Board;

25 g) To fix and adjust the salaries of officials and employees subject to the provisions  
26 of the Revised Compensation and Position Classification System, as amended, and  
27 other pertinent budget and compensation laws governing hours of service, and such  
28 other duties and conditions as it may deem proper, to grant them at its discretion,  
29 leaves of absence under regulations as it may promulgate, any provision of existing  
30 law to the contrary notwithstanding; and to remove them for cause in accordance  
31 with the requirements of due process of law;

32 h) To approve the institutional programs, projects and rules of discipline drawn by  
33 the Executive Director of the Traffic Center;

34 i) To establish research and extension centers of the Traffic Center where such will  
35 promote the development of the latter;

1 j) To delegate any of its powers and duties provided for hereinabove to the Executive  
2 Director or other officials of the Traffic Center as it may deem appropriate so as to  
3 expedite the administration of the affairs of the Traffic Center;

4 k) To develop consortia and other forms of linkages with LGUs, institutions and  
5 agencies, both public and private, local and foreign, in furtherance of the purposes  
6 and objectives of the Traffic Center;

7 l) To develop arrangements for institutional capability building with appropriate  
8 institutions and agencies, public or private, local or foreign, and to appoint experts  
9 or specialists as consultants, or visiting or exchange trainers, researchers, as the  
10 case may be; and

11 m) To establish policy guidelines and procedures for participative decision-making  
12 and transparency within the Traffic Center;

13 **SEC. 7. Board Meetings; Quorum.** – The Board shall regularly convene at  
14 least once every quarter. The Chairperson of the Board of Trustees may call a special  
15 meeting whenever necessary: Provided, That members are notified in writing at least  
16 three (3) days prior to said meeting.

17 A majority of all members holding office shall constitute a quorum for board  
18 meetings. The members shall serve without compensation, but they shall be  
19 reimbursed for necessary expenses incurred in their attendance of meetings of the  
20 Board or in connection with their official business authorized by resolution of the  
21 Board, subject to existing laws and regulations.

22 **SEC. 8. Executive Director of the Traffic Center; Term of Office; Powers**  
23 **and Duties.** – The administration of the Traffic Center shall be vested in an Executive  
24 Director who shall render full-time service. The Traffic Center shall be appointed by  
25 the Board upon the recommendation of the Chairperson of the MMDA. The Traffic  
26 Center shall have a term of four (4) years and shall be eligible for reappointment for  
27 another term.

28 In case of vacancy by reason of death, compulsory retirement, resignation,  
29 removal for cause or incapacity of the Executive Director to perform the functions of  
30 the office, the Board shall have the authority to designate an officer-in-charge of the  
31 Traffic Center within six (6) months from the date of vacancy, pending the  
32 appointment of a new Executive Director.

33 In case of vacancy in the office of the Executive Director as mentioned in the  
34 immediately preceding paragraph, the successor shall hold office only for the  
35 unexpired portion of the term.

1           The salary of the Executive Director of the Traffic Center shall be in  
2 accordance with the Revised Compensation and Position Classification System, as  
3 modified by Joint Resolution No. 4 dated June 17, 2009 and other pertinent budget  
4 and compensation laws, and shall be comparable to that being received by the  
5 presidents of higher education institutions.

6           The Executive Director of the Traffic Center shall exercise the following powers  
7 and duties:

8 a) To submit for the consideration of the Board of Trustees the policies and measures  
9 necessary to carry out the purposes and objectives of the Traffic Center;

10 b) To recommend, coordinate and administer the programs and projects of the Traffic  
11 Center;

12 c) To direct and supervise the operations and internal administration of the Traffic  
13 Center, and to delegate administrative responsibilities in accordance with the rules  
14 and regulations of the Traffic Center;

15 d) To submit an annual report to the Board of Trustees setting forth the work of the  
16 Traffic Center during the year, its financial operations and status, and a program  
17 and budget for the ensuing year; and

18 e) To exercise such other powers and to discharge such other functions as may be  
19 vested in him by the Board of Trustees.

20           **SEC. 9. Secretary.** - The Board shall appoint a Secretary, who shall serve as  
21 such for both the Traffic Center and the Board, and shall keep all records of the  
22 Board.

23           **SEC. 10. Treasurer.** - The Treasurer of the Philippines shall be the ex officio  
24 Treasurer of the Traffic Center.

25           **SEC. 11. Development Plan; Organizational and Administrative**  
26 **Structure.** - Within one hundred twenty (120) days after the approval of this Act,  
27 the Traffic Center shall accomplish the following:

28 a) Submit to the President of the Philippines and to both Houses of Congress a five  
29 (5) year development plan, including program budget; and

30 b) Set up its organizational and administrative structure including the appointment  
31 of key officials of the Traffic Center.

32           **SEC. 12. Training of Local Government Units' Personnel.** - The Traffic  
33 Center shall primarily cater to the training needs of traffic enforcers of LGUs in the  
34 country. All LGUs shall endeavor to provide their personnel who are involved in traffic  
35 management and enforcement with the opportunity to train at the Traffic Center.



1 LGUs shall coordinate with the Traffic Center for the conduct of training programs  
2 in their respective localities.

3 The head and supervisors of the traffic management office of an LGU, or its  
4 equivalent office, shall be required to undergo training at the Traffic Center not later  
5 than ninety (90) days upon assumption to office. Likewise, traffic enforcement  
6 personnel of LGUs shall obtain a certification from the Traffic Center that they have  
7 undergone the necessary training to continue in the performance of their functions  
8 not later than six (6) months from appointment or hiring as a traffic enforcement  
9 personnel.

10 The Traffic Center shall likewise organize a core group of trainers who will  
11 train traffic enforcers of the various LGUs.

12 As used in this Act, a traffic management office refers to the office of an LGU  
13 in charge of setting policies concerning traffic in and responsible in coordinating and  
14 regulating the implementation of all programs and projects concerning traffic  
15 management in the LGU specifically those that pertains to enforcement, engineering  
16 and education.

17 SEC. 13. **Auditing.** - All accounts and expenses of the Traffic Center shall be  
18 audited by the Commission on Audit or its duly authorized representative.

19 SEC. 14. **Filing of Report.** - Not later than the thirtieth day of December, the  
20 Board shall file with the Office of the President of the Philippines and to both Houses  
21 of Congress, a detailed annual report on the progress, conditions and needs of the  
22 Traffic Center.

23 SEC. 15. **Endowment Fund.** - There is hereby established an Endowment  
24 Fund which shall be self-sustaining and shall consist of contributions, donations,  
25 grants, or loans from domestic and foreign sources, government subsidies, and other  
26 income accruing from the earnings of the Traffic Center. The amount of One hundred  
27 million pesos (P100,000,000.00) is hereby appropriated from any fund in the  
28 National Treasury not otherwise appropriated for the initial organization and  
29 operations of the Traffic Center. Thereafter, such sums as may be necessary for the  
30 continued operation and maintenance of the Traffic Center shall be generated by the  
31 Traffic Center from the earning of this Endowment Fund.

32 SEC. 16. **Repealing Clause.** - All laws, presidential decrees, executive orders,  
33 memoranda, rules and regulations contrary or inconsistent with the provisions of  
34 this Act are hereby repealed, amended, or modified accordingly.

1           SEC. 17. **Separability Clause.** – If any part or provision of this Act is declared  
2 unconstitutional or invalid, the remaining parts or provisions not affected shall  
3 remain in full force and effect.

4           SEC. 18. **Effectivity.** – This Act shall take effect fifteen (15) days after its  
5 publication in the Official Gazette or in a newspaper of general circulation.

*Approved,*